

# Perth and Kinross LDP3 2027 - Evidence Report

## TOPIC PAPER NO. 025: COMMUNITY WEALTH BUILDING

July 2024





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## Glossary of Terms and Abbreviations

Evidence Report	A supporting document to the Local Development Plan. The Evidence Report provides a summary of the evidence base for a plan's spatial strategy, policies, and proposals. It demonstrates that consideration has been given to the issues relevant to the plan area, and that appropriate consultation and engagement has been carried out and taken account of in preparing a plan.
Gatecheck	This is an assessment of the sufficiency of the evidence base on which the Proposed Local Development Plan will be developed. It is undertaken by an appointed person from the Scottish Government's Planning and Environmental Appeals Division.
Local Development Plan (LDP)	A plan which sets out, for the land in the part of the district it relates to, a spatial strategy; any other such matters as may be prescribed by the Scottish Ministers, and any other matters which the planning authority consider appropriate to include.
National Planning Framework 4 (NPF4)	NPF4 is the national spatial strategy for Scotland. It sets out the Scottish Government's spatial principles, regional priorities, national developments, and includes a suite of national planning policy. NPF4 was adopted in February 2023.
Proposed Plan	The draft stage of the Local Development Plan, which must be approved by full Council before it can move on to its consultation stage.
Spatial Strategy	The detailed statement (usually represented through mapping as well accompanying text) of a planning authority's policies and proposals regarding the development and use of land for the area for which the plan applies.
Strategic Environmental Assessment (SEA)	A systematic way of identifying, predicting, reporting, mitigating, and monitoring the environmental effects of plans, programmes, policies, and strategies. <a href="#">The Environmental Assessment (Scotland) Act 2005</a> provides information on the detailed stages and requirements for SEA in Scotland.
Sustainable Development	As defined in 1987 by the <a href="#">Brundtland Report: Our Common Future</a> , it is development which meets the needs of the present without compromising the ability of future generations to meet their own needs.
Sustainable Economic Growth	Economic development that is conducted in a manner which does not lead to the depletion of natural resources.

# 1 Introduction

- 1.1 This topic paper sets out the key information about community wealth building which will be covered by the Perth and Kinross Local Development Plan 3, as required under the provisions of section 16(B) of the Act<sup>1</sup>. It will, alongside a range of other topic papers, contribute towards the preparation of the Council’s Evidence Report, which is programmed to be submitted to the Scottish Government’s Planning and Environmental Appeals Division in Autumn 2024 for the ‘Gatecheck’ process.
- 1.2 The purpose of an Evidence Report is to provide the local authority’s interpretation of the evidence it has gathered and the likely implications of that evidence for the preparation of the LDP. The Report will provide a summary of what the evidence means for the plan, rather than contain all the detail of evidence collected.

## RELEVANT NATIONAL PLANNING FRAMEWORK 4 POLICIES

- 1.3 This topic is specifically covered by NPF4 Policy 25. However, given the nature of what this policy seeks to achieve, it has key policy connections with other NPF4 policies on – Brownfield, vacant and derelict land and empty buildings; Local living and 20 minute neighbourhoods; and Business and industry. As such the subject matters may also be touched upon under other relevant LDP3 Topic Papers.

## NATIONAL PLANNING POLICY REQUIREMENTS AND EXPECTATIONS

- 1.4 In line with the requirements of the Act, this paper will provide important background information for the Plan area regarding the principal economic and environmental characteristics of the area, more specifically where it relates to community wealth building.
- 1.5 NPF4 expects LDPs to be aligned with any strategy for community wealth building for the area. Spatial strategies should:
- address community wealth building priorities;
  - identify community assets;
  - set out opportunities to tackle economic disadvantage and inequality; and
  - seek to provide benefits for local communities
- 1.6 The policy intent for NPF4 Policy 33 is noted as ‘...to encourage, promote and facilitate a new strategic approach to economic development that also provides a practical model for building a wellbeing economy at local, regional and national levels.’
- 1.7 The policy outcomes for NPF4 Policy 33 are:
- local economic development that focuses on community and place benefits as a central and primary consideration – to support local employment and supply chains
  - support community ownership and management of buildings and land

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<sup>1</sup> The Town and Country Planning (Scotland) Act 1997, as amended by the Planning (Scotland) Act 2019

- 1.8 In addition to the expectations of LDPs set out in NPF4, under the ‘Step by step guide’ section of the Scottish Government’s [Local Development Planning Guidance](#) , advice is provided on relevant evidence for the NPF4 policy topics to help planning authorities in considering the national planning policies when preparing their Evidence Report. The guide summarises any legislative requirements and the evidence likely to be required to allow NPF4 policies to be taken account of by an LDP, it also signposts to various information sources.
- 1.9 The LDP Guidance reiterates that in preparing their Evidence Report for Policy 25, planning authorities are expected to ensure the LDP aligns with ‘...any strategy for community wealth building for the area.’ Spatial strategies should address community wealth building priorities, identify community assets, set out opportunities to tackle economic disadvantage and inequality, and seek to provide benefits for local communities.
- 1.10 The LDP Guidance goes on to advise that to support a place-based approach to local economic development, measures such as prioritising reuse of brownfield land, vacant and derelict land and empty buildings, and directing development to existing centres to support sustainable communities could be used.
- 1.11 Section 2 to follow looks to identify relevant datasets and sources of information to satisfy the asks of NPF4 Policy 25, as well as take account of the data and information suggested in the May 2023 LDP Guidance.
- 1.12 Table A1 of Appendix A sets out the evidence which should be gathered and analysed so that the Proposed Plan can address the requirements and expectations raised in NPF4 and the Scottish Government’s Local Development Plan Guidance. It also highlights where there are current gaps or uncertainty relating to some of the data identified. Section 2 of this paper expands upon this by exploring in more detail the key issues raised by the data and what the implications might be for the Proposed Plan.

## 2 Information Analysis

### SUMMARY OF INFORMATION SOURCES AND IMPLICATIONS FOR THE PLAN

- 2.1 To follow is a list of sources of data and information directly related to the policy subject of community wealth building, plus a summary of why that evidence is considered relevant to the Proposed Plan's preparation.
- 2.2 As previously highlighted under paragraph 1.3, because the subject matter has key policy connections with a number of other NPF4 policies, some matters relating to this policy subject may also be picked up under each of the relevant individual topic papers.
- 2.3 It is important to note that our LDP3 will also be prepared within the context of the Council's Corporate Plan. The current [Perth and Kinross Council Corporate Plan 2022-2027](#) sets out the Council's vision for a Perth and Kinross 'where everyone can live life well, free from poverty and inequality.' It proposes a number of key priorities for the 5-year period 2022 to 2027. It also reflects the principles of the [Perth and Kinross Offer](#).
- 2.4 The Corporate Plan identifies 7 priority areas which the Council feels it can directly influence and have the most impact upon, and those which are most important to delivering the Vision for Perth and Kinross. These priorities are:
- 1) Working in partnership with communities
  - 2) Tackling poverty
  - 3) Tackling climate change and supporting sustainable places

- 4) Developing a resilient, stronger, and greener local economy
- 5) Enabling our children and young people to achieve their full potential
- 6) Protecting and caring for our most vulnerable people
- 7) Supporting and promoting physical and mental wellbeing

- 2.5 Delivery of the Corporate Plan's Priorities will be underpinned by a set of Key Principles and delivered through a range of Key Actions. Developing our Local Development Plan 3 in alignment with NPF4, should help support the delivery of all of the Corporate Plan's Priorities, with the exception of 'Protecting and caring for our most vulnerable people' which is not within the remit of the land use planning system. Implementing NPF4 Policy 25, specifically, should help support the delivery of Priorities 1, 3, and 4.

**Figure 1: Perth and Kinross Council Corporate Plan Priorities**



## Relevant Information, Strategies, Policies, and Guidance

### Perth and Kinross Community Plan

- 2.6 The Perth and Kinross Community Plan (local outcomes improvement plan) 2022-32 was approved by the Community Planning Partnership in 2022 and sets out a strategy for dealing with socio-economic inequality in Perth and Kinross.
- 2.7 This plan is currently under review to include delivery structures that the Community Planning Partnership can use to take forward the plan's actions.

### Local Action Partnerships

- 2.8 There are seven Community Planning Partnership localities in Perth and Kinross, and each is supported by a Locality Action Plan (either jointly with another locality or in an area of its own).
- 2.9 The five locality action plans are:
- Eastern Perthshire
  - Highland and Strathtay
  - Kinross-shire, Almond and Earn
  - Strathearn and Strathallan
  - Perth City

## Community Asset Transfer

- 2.10 Community Asset Transfer allows community groups to request ownership, leasing or access rights for Council-owned property as well as property owned by other public bodies.
- 2.11 Each year the Council reports on the number of community asset transfer requests and participation requests it receives and how they have been responded to.
- 2.12 Between April 2022 and March 2023 there were 26 community organisations that showed interest in the community asset transfer process. Not all of these progressed further but the information in the Council's annual reports on community asset transfer will be used in support of NPF4 policy outcomes in relation to community wealth building.

## Community Investment Fund

- 2.13 The Community Investment Fund was established to help community groups tackle local issues and inequalities, and improve quality of life in their communities.
- 2.14 Each project supported by the fund needs to demonstrate a contribution towards the priorities of the Council's corporate plan, and therefore will be useful in identifying existing and potential community wealth building projects in the area.



## GAPS, UNCERTAINTIES, AND KEY ISSUES RAISED

2.15 The summary results of our LDP3 [Big Place Conversation](#) exercise for each of the localities within Perth and Kinross will be included in our LDP3 Evidence Report and made available later in 2024. They will be considered through our Settlement Audit work for the Proposed Plan especially where there were comments made about community wealth building.

### Box 1: Summary of Importance of Evidence to LDP3

It is important to understand the community wealth building context for Perth and Kinross so that the LDP's spatial strategy can develop in a manner that will help contribute to the realisation of NPF4 policy outcomes.

## Appendix A: Identification of Datasets and Information

**Table A1: Summary of Evidence Required or Suggested for NPF4 Policy 31**

NPF4 or LDP Guidance	Requirement or Expectation	Dataset or source	Relevance of evidence and why it is required to inform the Proposed Plan	Gaps or uncertainties in data
Act – Section 15(5); NPF4 Policy 25; and LDP Guidance	<p>The principal physical, cultural, economic, social, built heritage and environmental characteristics of the district in relation to community wealth building</p> <p>Alignment with any strategy for community wealth building for the area</p>	<p>Community Wealth Building Strategy  <a href="#">Perth and Kinross Community Plan (Local Outcomes Improvement Plan) 2022-2032</a>  <a href="#">Perth and Kinross Locality Action Plans</a>            Community Action Plans  <a href="#">Scottish Index of Multiple Deprivation</a>  <a href="#">Asset Transfer activity in Perth and Kinross</a></p>	<p>The Proposed Plan will need to identify and safeguard the locations of important community assets; set out the community wealth building priorities for the LDP area; and take account of areas of economic disadvantage and inequality.</p> <p>The Community Plan (local outcomes improvement plan)</p> <p>There are currently 11 Community Action Plans in Perth and Kinross, with one more in preparation. Most of the Community Action Plans will identify opportunities for land or buildings that could benefit from greater community involvement in ownership or management.</p>	