

# Perth and Kinross LDP3 2027 - Evidence Report

## TOPIC PAPER NO. 013: ZERO WASTE

July 2024





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## Glossary of Terms and Abbreviations

Evidence Report	A supporting document to the Local Development Plan. The Evidence Report provides a summary of the evidence base for a plan's spatial strategy, policies, and proposals. It demonstrates that consideration has been given to the issues relevant to the plan area, and that appropriate consultation and engagement has been carried out and taken account of in preparing a plan.
Gatecheck	This is an assessment of the sufficiency of the evidence base on which the Proposed Local Development Plan will be developed. It is undertaken by an appointed person from the Scottish Government's Planning and Environmental Appeals Division.
Local Development Plan (LDP)	A plan which sets out, for the land in the part of the district it relates to, a spatial strategy; any other such matters as may be prescribed by the Scottish Ministers, and any other matters which the planning authority consider appropriate to include.
National Planning Framework 4 (NPF4)	NPF4 is the national spatial strategy for Scotland. It sets out the Scottish Government's spatial principles, regional priorities, national developments, and includes a suite of national planning policy. NPF4 was adopted in February 2023.
Proposed Plan	The draft stage of the Local Development Plan, which must be approved by full Council before it can move on to its consultation stage.
Spatial Strategy	The detailed statement (usually represented through mapping as well accompanying text) of a planning authority's policies and proposals regarding the development and use of land for the area for which the plan applies.
Strategic Environmental Assessment (SEA)	A systematic way of identifying, predicting, reporting, mitigating, and monitoring the environmental effects of plans, programmes, policies, and strategies. <a href="#">The Environmental Assessment (Scotland) Act 2005</a> provides information on the detailed stages and requirements for SEA in Scotland.
Sustainable Development	As defined in 1987 by the <a href="#">Brundtland Report: Our Common Future</a> , it is development which meets the needs of the present without compromising the ability of future generations to meet their own needs.
Sustainable Economic Growth	Economic development that is conducted in a manner which does not lead to the depletion of natural resources.

# 1 Introduction

- 1.1 This topic paper sets out the key information about zero waste which will be covered by the Perth and Kinross Local Development Plan 3, as required under the provisions of section 16(B) of the Act<sup>1</sup>. It will, alongside a range of other topic papers, contribute towards the preparation of the Council's Evidence Report, which is programmed to be submitted to the Scottish Government's Planning and Environmental Appeals Division in Autumn 2024 for the 'Gatecheck' process.
- 1.2 The purpose of an Evidence Report is to provide the local authority's interpretation of the evidence it has gathered and the likely implications of that evidence for the preparation of the LDP. The Report will provide a summary of what the evidence means for the plan, rather than contain all the detail of evidence collected.

## RELEVANT NATIONAL PLANNING FRAMEWORK 4 POLICIES

- 1.3 This topic is specifically covered by NPF4 Policy 12. However, given the nature of what this policy seeks to achieve, it has key policy connections with other NPF4 policies on - Tackling the climate and nature crises; Climate mitigation and adaptation; Brownfield, vacant and derelict land and empty buildings; Energy; Infrastructure first; Heat and cooling; Community wealth building; and Minerals. As such

the subject matters may also be touched upon under other relevant LDP3 Topic Papers.

## NATIONAL PLANNING POLICY REQUIREMENTS AND EXPECTATIONS

- 1.4 In line with the requirements of the Act, this paper will provide important background information for the Plan area regarding the infrastructure of the district (as it relates to zero waste) and how that infrastructure is used. For information, the principal infrastructure characteristics of the area are dealt with under Topic Paper 014: Infrastructure.
- 1.5 Policy 12 of NPF4 expects LDPs to '...identify appropriate locations for new waste management infrastructure to support the circular economy and meet identified needs in a way that moves waste as high up the waste hierarchy as possible.'
- 1.6 The policy intent for NPF4 Policy 12 is noted as:
- To encourage, promote and facilitate development that is consistent with the waste hierarchy.
- 1.7 The policy outcomes for Policy 12 are:
- The reduction and reuse of materials in construction is prioritised.
  - Infrastructure for zero waste and to develop Scotland's circular economy is delivered in appropriate locations.

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<sup>1</sup> The Town and Country Planning (Scotland) Act 1997, as amended by the Planning (Scotland) Act 2019

- 1.8 In addition to the expectations of LDPs set out in NPF4, under the ‘Step by step guide’ section of the Scottish Government’s [Local Development Planning Guidance](#) , advice is provided on relevant evidence for the NPF4 policy topics to help planning authorities in considering the national planning policies when preparing their Evidence Report. The guide summarises any legislative requirements and the evidence likely to be required to allow NPF4 policies to be taken account of by an LDP, it also signposts to various information sources.
- 1.9 The LDP Guidance suggests that in preparing their Evidence Report for Policy 12, planning authorities should ‘...identify appropriate locations for new waste management infrastructure to support the circular economy and meet identified needs in a way that moves waste as high up the waste hierarchy as possible.’

- 1.10 Section 2 to follow looks to identify relevant datasets and sources of information to satisfy the asks of NPF4 Policy 12, as well as take account of the data and information suggested in the May 2023 LDP Guidance.
- 1.11 Table A1 of Appendix A sets out the evidence which should be gathered and analysed so that the Proposed Plan can address the requirements and expectations raised in NPF4 and the Scottish Government’s Local Development Plan Guidance. It also highlights where there are current gaps or uncertainty relating to some of the data identified. Section 2 of this paper expands upon this by exploring in more detail the key issues raised by the data and what the implications might be for the Proposed Plan.

## 2 Information Analysis

### SUMMARY OF INFORMATION SOURCES AND IMPLICATIONS FOR THE PLAN

- 2.1 To follow is a list of sources of data and information directly related to the policy subject of zero waste, plus a summary of why that evidence is considered relevant to the Proposed Plan's preparation.
- 2.2 As previously highlighted under paragraph 1.3, because the subject matter has key policy connections with a number of other NPF4 policies, some matters relating to the zero waste policy subject may also be picked up under each of the relevant individual topic papers.
- 2.3 It is important to note that our LDP3 will also be prepared within the context of the Council's Corporate Plan. The current [Perth and Kinross Council Corporate Plan 2022-2027](#) sets out the Council's vision for a Perth and Kinross 'where everyone can live life well, free from poverty and inequality.' It proposes a number of key priorities for the 5-year period 2022 to 2027. It also reflects the principles of the [Perth and Kinross Offer](#).
- 2.4 The Corporate Plan identifies 7 priority areas which the Council feels it can directly influence and have the most impact upon, and those which are most important to delivering the Vision for Perth and Kinross. These priorities are:
- 1) Working in partnership with communities
  - 2) Tackling poverty
  - 3) Tackling climate change and supporting sustainable places
  - 4) Developing a resilient, stronger, and greener local economy

- 5) Enabling our children and young people to achieve their full potential
- 6) Protecting and caring for our most vulnerable people
- 7) Supporting and promoting physical and mental wellbeing

- 2.5 Delivery of the Corporate Plan's Priorities will be underpinned by a set of Key Principles and delivered through a range of Key Actions. Developing our Local Development Plan 3 in alignment with NPF4, should help support the delivery of all of the Corporate Plan's Priorities, with the exception of 'Protecting and caring for our most vulnerable people' which is not within the remit of the land use planning system. Implementing NPF4 Policy 12, specifically, should help support the delivery of Priorities 3, and 4.

**Figure 1: Perth and Kinross Council Corporate Plan Priorities**



## Relevant Information, Strategies, Policies, and Guidance

- 2.6 A summary of the evidence on the infrastructure of the district and how that infrastructure is used is broadly set out in Topic Paper 001: The Plan Area, and Topic Paper 014: Infrastructure.

### National waste management plan

- 2.7 The National waste management plan sets the strategic direction for national waste policy, informed by an understanding of the environmental consequences of how resources are used. The plan aims to reinforce best practical use of the approach in the waste management hierarchy: waste prevention, reuse, recycling and recovery.
- 2.8 It sets a framework for Zero Waste Scotland and SEPA together with other key partners to support zero waste policies and the data collected by those agencies will inform actions in the future.

### Making things last: a circular economy strategy

- 2.9 Setting out the case for the circular economy, this strategy document highlights its economic and environmental benefits.
- 2.10 The document focuses on four priority areas of food and drink; remanufacture; construction; and energy infrastructure.
- 2.11 The strategy emphasises the need to understand how products and materials flow through the economy, and to improve our

understanding of the environmental benefits of the circular economy.

### Incineration in the waste hierarchy

- 2.12 The findings of the independent review of the role of incineration in the waste hierarchy will be used to help interpret the data already available about waste management.
- 2.13 The document recommends a strategic approach to planning and deploying waste management facilities

#### Box 1: Summary of Importance of Evidence to LDP3

The national waste management plan, together with the circular economy strategy and the independent review of the role of incineration in the waste hierarchy will be used to inform the Evidence Report.  
SEPA waste data sources will be used to identify trends and circular economy opportunities.



## GAPS, UNCERTAINTIES, AND KEY ISSUES RAISED

- 2.14 The summary results of our LDP3 [Big Place Conversation](#) exercise for each of the localities within Perth and Kinross will be included in our LDP3 Evidence Report and made available later in 2024. They will be considered through our Settlement Audit work for the Proposed Plan, especially where there were comments made about zero waste.
- 2.15 Data in respect of the state of the environment report will need to be checked to make sure it is the latest and most up to date available.

## Appendix A: Identification of Datasets and Information

**Table A1: Summary of Evidence Required or Suggested for NPF4 Policy 12**

NPF4 or LDP Guidance	Requirement or Expectation	Dataset or source	Relevance of evidence and why it is required to inform the Proposed Plan	Gaps or uncertainties in data
Act – Section 15(5)	The infrastructure of the district in relation to zero waste and how that infrastructure is used	<a href="#">Perth and Kinross State of the Environment Report</a>  <a href="#">SEPA waste data sources</a>	<p>The state of the environment report sets out (in relation to zero waste) statistics on:</p> <ul style="list-style-type: none"> <li>• The location and number of waste treatment centres</li> <li>• Municipal solid waste collected and treated by recycling, composting and landfilling</li> <li>• Total municipal waste arising</li> </ul> <p>Together with the SEPA waste data sources, the evidence will help identify needs for any new waste management infrastructure across Perth and Kinross.</p>	
Regulation 9	Have regard to the National Waste Management Plan	<a href="#">Scotland's Zero Waste Plan</a>	The national waste management plan	
NPF4 Policy 12 and LDP Guidance	National waste and recycling targets	<a href="#">Making things last: a circular economy strategy</a>  <a href="#">Stop, Sort, Burn, Bury - incineration in the waste hierarchy: independent review</a>		